

Message Text

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ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 CCO-00 /026 R

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O P 012214Z MAY 76 ZFF4
FM SECSTATE WASHDC
TO USDEL SECRETARY IMMEDIATE
INFO AMEMBASSY NAIROBI PRIORITY

C O N F I D E N T I A L STATE 105100 TOSEC 110546

STADIS////////////////////////////////////
EXDIS FOR SECRETARY FROM ARA-RYAN. NAIROBI FOR ROGERS

E.O. 11652: GDS

TAGS: OVIP (KISSINGER, HENRY A)

SUBJECT: YOUR LATIN AMERICAN TRIP: DRAFT QUITO TOAST
REFERENCE: STATE 104062 TOSEC 110381

1. WE ARE TRANSMITTING IN THIS CABLE A DRAFT OF YOUR TOAST
FOR ECUADOR. IT CONTAINS THE THEMES WE THINK YOU SHOULD
STRIKE WHICH ARE:

-- THE TRADITION OF SUPPORT BY THE US FOR ECUADOR'S
NATIONAL DEVELOPMENT.
-- ECUADOR'S INFLUENTIAL ROLE IN THE LAW OF THE SEA NEGOTIATIONS AND THE NEED FOR A RENEWED EFFORT TO REACH AGREE-

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MENT.

-- OUR VIEWS ON THE ISSUE OF COLLECTIVE ECONOMIC SECURITY

IN THE OASGA CONTEXT.

-- A REITERATION OF OUR POSITION AGAINST DISCRIMINATORY
PROVISIONS LIKE THOSE IN THE TRADE ACT.

-- THE NEED FOR ALL COUNTRIES, LARGE AND SMALL, TO AP-
PROACH THEIR DIFFERENCES IN A SPIRIT OF COMPROMISE AND
CONCILIATION.

-- PRAISE FOR ECUADOR'S ADHERENCE TO THE RULE OF LAW AND
RESPECT FOR CIVIL RIGHTS.

2. THIS IS A SHORT VERSION, AND AFTER YOUR PRELIMINARY
REACTION WE WILL FLESH IT OUT IN A SUBSEQUENT DRAFT:

BEGIN TEXT:

MR. FOREIGN MINISTER, DISTINGUISHED GUESTS, LADIES AND
GENTLEMEN. IT IS A GREAT PLEASURE TO BE HERE IN SAN FRAN-
CISCO DE QUITO, THE OLDEST OF LATIN AMERICAN CAPITALS.
THIS YEAR MY COUNTRYMEN ARE PARTICULARLY SENSITIVE TO
THEIR HISTORICAL HERITAGE, AND IT IS FITTING THAT I SHOULD
NOTE THAT THE PEOPLE OF THE UNITED STATES HAVE A LONG
TRANSITION OF SUPPORT AND PARTICIPATION IN THE QUEST OF
THE ECUADOREAN PEOPLE TO FULFILL THEIR NATIONAL DESTINY.
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U.S. CITIZENS TOOK PART IN YOUR WAR OF INDEPENDENCE. COL.
ALEXANDER MACAULEY COMMANDED A PATRIOT ARMY IN THE QUITO-
POPAYAN AREA IN 1811 AND 1812; COL. FELIX JASTRAN FOUGHT
FROM CARABOBO IN 1813 TO AYACUCHO IN 1834; GENERAL JOSE
VILLAMIL, A HERO OF OUR WAR OF 1812, DISTINGUISHED HIMSELF
IN COMBAT FOR THE INDEPENDENCE OF HIS ADOPTED COUNTRY,
ECUADOR.

AS WAS THE CASE WITH MY OWN COUNTRY'S SEPARATION FROM
BRITAIN, THE ACHIEVEMENT OF INDEPENDENCE FROM SPAIN PROVED
TO BE ONLY THE FIRST STEP IN ECUADOR'S LONG AND ARDUOUS
STRUGGLE TO BUILD A NATION. WE IN THE UNITED STATES
STILL BELIEVE IN THE IMPORTANCE OF THAT STRUGGLE. FOR
US, AS FOR YOU, OUR NATIONAL IDEAL IS BASED ON THE DIG-
NITY OF THE INDIVIDUAL, MUTUAL RESPECT FOR NATIONS AS FOR
MEN, AND EQUALITY UNDER THE LAW.

HEMISPHERIC PARTNERSHIP

IN MORE RECENT TIMES, ECUADOR'S TASK OF BUILDING A
NATION HAS TAKEN THE FORM OF ECONOMIC DEVELOPMENT AND
SOCIAL JUSTICE. THE PEOPLE OF THE UNITED STATES HAVE
JOINED THE PEOPLE OF ECUADOR IN THIS EFFORT. I AM PROUD

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THAT THE UNITED STATES HAS PROVIDED FINANCIAL AND TECHNICAL
SUPPORT TO THE PROGRAMS OF THE GOVERNMENT OF ECUADOR
TO DEVELOP THE GREAT ECONOMIC POTENTIAL OF THIS LAND AND
TO INTEGRATE ITS PEOPLE FULLY INTO THE NATIONAL LIFE.
IN THIS MODERN PHASE OF NATION-BUILDING, ECUADOR HAS
NOW REACHED A NEW STAGE: THANKS TO THE DEVELOPMENT OF
ITS PETROLEUM RESOURCES, ECUADOR HAS BEEN ABLE TO INTENSIFY
ITS DEVELOPMENT PROGRAM, WHILE AT THE SAME TIME BECOMING
LESS DEPENDENT ON CONCESSIONAL BILATERAL ASSISTANCE. IN A
SENSE OF FULL PARTNERSHIP, ECUADOR CONTINUES TO HAVE ACCESS
TO MULTILATERAL DEVELOPMENT LOANS, INCLUDING THE FULL RANGE
OF RESOURCES OF THE INTER-AMERICAN

DEVELOPMENT BANK AND OTHER INTERNATIONAL FINANCIAL INSTITUTIONS IN WHICH THE U.S. PARTICIPATES.

INTERNATIONAL COOPERATION

JUST AS OUR ECONOMIC AND COMMERCIAL TIES HAVE REACHED A HIGHER AND MORE FRUITFUL LEVEL, SO TOO OUR POLITICAL COOPERATION MUST NOW TAKE ON NEW VIGOR AND INSPIRATION.

MR. MINISTER, I WOULD LIKE TO REFER TO YOUR FOREIGN POLICY STATEMENT OF JANUARY 28 IN WHICH YOU OBSERVED THAT "CO-OPERATION BETWEEN THE UNITED STATES AND LATIN AMERICA IS CONFIDENTIAL

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INDISPENSABLE." I ALSO BELIEVE THAT SUCH COOPERATION IS INDISPENSABLE. OUR RELATIONS WITH THE NATIONS OF LATIN AMERICA ARE OF SINGULAR IMPORTANCE, NOT ONLY BECAUSE WE HAVE SHARED HISTORICALLY COMMON INTERESTS AND PROBLEMS, BUT BECAUSE 'E ARE ENTERING A NEW ERA IN INTERNATIONAL LIFE IN WHICH THE LATIN AMERICAN NATIONS ARE PLAYING A NEW AND IMPORTANT ROLE.

ONE OF THE MOST SIGNIFICANT FEATURES OF THE CONTEMPORARY PERIOD IS THE REDEFINITION OF NATIONAL POWER THAT HAS RESULTED FROM THE FACT THAT RESORT TO MILITARY FORCE BY THE MAJOR POWERS CARRIES INCREASINGLY UNACCEPTABLE RISKS. SMALL NATIONS THAT FORMERLY COULD NOT ASPIRE TO INFLUENCE IN INTERNATIONAL AFFAIRS NOW CAN PLAY MAJOR ROLES IN SHAPING A NEW GLOBAL ORDER. ECUADOR IS AN OUTSTANDING EXAMPLE OF THIS PROCESS. YOUR COUNTRY HAS EXERCISED LEADERSHIP ON TWO OF THE MOST IMPORTANT GLOBAL ISSUES OF OUR TIME:

THE DEVELOPMENT OF A LAW OF THE SEA AND THE DEFINITION OF
ACCEPTABLE ECONOMIC BEHAVIOR BETWEEN STATES. THE DIFFI-
CULTIES WHICH THE UNITED STATES AND ECUADOR HAVE HAD IN
REACHING AGREEMENT ON THESE TWO GREAT ISSUES DOES NOT MEAN
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THAT WE DO NOT RECOGNIZE THE REAL CONTRIBUTION WHICH
ECUADOR HAS MADE BY POSING THESE MATTERS FOR INTERNATIONAL
RESOLUTION THROUGH A POLITICAL, AND ULTIMATELY, A LEGAL
PROCESS. OUR DISAGREEMENTS DID NOT ARISE BECAUSE WE DID
NOT SHARE COMMON GOALS. BOTH NATIONS SINCERELY DESIRE AN
AGREEMENT AMONG ALL STATES WHICH WILL REGULATE THE USE OF
THE OCEANS AND THE EXPLOITATION OF THEIR RESOURCES IN AN
EQUITABLE AND HUMANE MANNER. SIMILARLY, BOTH NATIONS
BELIEVE THAT STATES MUST ABJURE THE USE OF ECONOMIC POWER
FOR ILLEGITIMATE ENDS. WHERE WE HAVE DISAGREED HAS BEEN
ON THE MEANS OF IMPLEMENTING THESE GOALS.

LAW OF THE SEA

I AM ENCOURAGED BY THE PROGRESS THAT ECUADOR AND THE
UNITED STATES HAVE MADE IN RECENT MONTHS ON A MUTUALLY
ACCEPTABLE ARTICLE IN THE LAW OF THE SEA TREATY ON MIGRA-
TORY SPECIES AND AT THE LARGE MEASURE OF AGREEMENT THAT
OUR NATIONS APPEAR TO HAVE REACHED ON THE TERMS OF A NEW
FISHING REGIME FOR THE EASTERN PACIFIC. IN THESE DIS-
CUSSIONS, WHICH HAVE TAKEN PLACE AMONG ALL THE INTERESTED
PARTIES AT THE LAW OF THE SEA CONFERENCES IN GENEVA AND
NEW YORK AND INFORMALLY ON A BILATERAL BASIS, THE UNITED
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STATES HAS MOVED SUBSTANTIALLY TOWARD THE POSITION ADVOCATED BY ECUADOR. WE RECOGNIZE THAT THE COASTAL STATE MUST HAVE PREFERENTIAL ACCESS TO THE FISH RESOURCES WITHIN ITS TWO-HUNDRED MILE ZONE. WE AGREE THAT THE COASTAL STATE MUST HAVE A MAJOR ROLE IN THE ENFORCEMENT OF THE CONSERVATION RULES THAT ARE TO BE APPLIED TO THE SPECIES. (THIS SECTION WILL BE RE-DRAFTED BY OES TO REFLECT ACCURATELY THE LATEST U.S. POSITION AT THE TIME OF THE TOAST.)

IN SHORT, WE HAVE MADE SIGNIFICANT CONCESSIONS TO FURTHER THE INTEREST OF CONTINUING THESE CRUCIAL NEGOTIATIONS FOR WE ARE CONVINCED THAT THE LAW OF THE SEA TREATY IS INDISPENSABLE TO THE PEACEFUL AND JUST WORLD ORDER THAT BOTH ECUADOR AND THE UNITED STATES SEEK. IT IS TRUE THAT MY COUNTRY, PERHAPS MORE THAN ANY OTHER, HAS THE RESOURCES, TECHNOLOGY, AND STRENGTH TO PROTECT ITS INTERESTS IN THE OCEANS EVEN IN THE ABSENCE OF A TREATY. BUT WE ARE PROFOUNDLY CONVINCED THAT OUR NATIONAL IDEALS OF PEACE AND LAW REQUIRE A TREATY ON THE LAW OF THE SEA. WE BELIEVE THAT A NEW REGIME FOR THE MANAGEMENT OF TUNA IN

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THE EASTERN PACIFIC IS NOW WITHIN REACH IF ALL THE NATIONS INVOLVED APPROACH THE TASK OF DRAFTING SUCH AN AGREEMENT WITH FLEXIBILITY AND A SINCERE DESIRE TO SUCCEED.

COLLECTIVE ECONOMIC SECURITY

THE UNITED STATES HAS ACCEPTED THE PRINCIPLE OF COL-
LECTIVE ECONOMIC SECURITY. DIFFERING INTERPRETATIONS OF
SOVEREIGNTY AND THE RIGHTS AND DUTIES OF STATES UNDER
INTERNATIONAL LAW CAN BE RESOLVED WITH TIME. UNTIL THERE
IS A GREATER MEASURE OF AGREEMENT AMONG NATIONS AS TO THE
IMPLEMENTATION OF THESE PRINCIPLES, HOWEVER, MY GOVERN-
MENT BELIEVES THAT THE INTERESTS OF OUR REGIONAL SYSTEM
WOULD BE BETTER SERVED BY FURTHER DISCUSSION AND DEFINI-
TION BEFORE WE ATTEMPT TO INCLUDE PROVISIONS OF THIS
NATURE IN THE CHARTER OF THE OAS. NONETHELESS, LET ME
STATE EMPHATICALLY THAT IT IS THE VIEW OF PRESIDENT FORD
THAT THE UNITED STATES SHOULD NOT DISCRIMINATE IN THE EX-
TENSION OF FINANCIAL ASSISTANCE OR TRADE PREFERENCES
AGAINST COUNTRIES WHICH THEMSELVES DO NOT DISCRIMINATE
AGAINST THE UNITED STATES OR ITS CITIZENS. WE CONTINUE
TO BELIEVE THAT THE BAN ON TRADE PREFERENCES FOR ALL
MEMBERS OF OPEC VIOLATES THAT PRINCIPLE AND WE SEEK TO
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HAVE THE LAW REVISED.
INTERNATIONAL ORDER BASED ON CONCILIATION AND COMPROMISE
IN THIS MATTER, AS IN OTHERS, THE UNITED STATES SEEKS
A WORLD FREE OF CONFLICT, A WORLD CAPABLE OF SOLVING DIF-
FERENCES BY CONCILIATION AND COMPROMISE RATHER THAN FORCE.
THE UNITED STATES WILL CONTINUE TO MAKE GREAT EFFORTS TO
BRING ABOUT SUCH A WORLD, INCLUDING THE VOLUNTARY
RESTRAINT OF OUR OWN GREAT NATIONAL POWER. BUT WE HOPE

THAT OTHER NATIONS WILL COME TO THE NEGOTIATING TABLE WITH
THE SAME SPIRIT AND WITH THE SAME WILLINGNESS TO DISCIPLINE
THEIR MINOR OBJECTIVES FOR THE GREATER GOOD.

THE INTER-AMERICAN SYSTEM

BECAUSE WE BELIEVE IN THE PROCESS OF DIALOGUE AMONG
NATIONS AS AMONG MEN, WE ARE ENCOURAGED THAT THE PROCESS
OF REEXAMINATION OF THE INTER-AMERICAN SYSTEM OVER THE
PAST THREE YEARS HAS RESULTED IN A REAFFIRMATION BY ALL
THE MEMBER STATES OF THE UTILITY OF OUR REGIONAL
ORGANIZATION. IN TODAY'S RAPIDLY CHANGING INTERNATIONAL
ENVIRONMENT, OUR REGIONAL SYSTEM WILL ONLY SERVE
OUR NEEDS EFFECTIVELY IF IT IS A FLEXIBLE AND ADAPTABLE
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INSTRUMENT OF CONSULTATION AND COOPERATION. THE GENERAL
ASSEMBLY WHICH BEGINS TOMORROW IN SANTIAGO PROVIDES ALL
OF US WITH A GREAT OPPORTUNITY TO SHAPE A NEW, MORE
DYNAMIC OAS. I LOOK FORWARD, MR. MINISTER, TO WORKING
WITH YOU AND YOUR COLLEAGUES AT THAT MEETING.

ECUADOR'S LEADERSHIP

MR. MINISTER, DISTINGUISHED GUESTS AND FRIENDS, I
HAVE BEEN GREATLY ENCOURAGED BY THE CONVERSATIONS THAT I
HAVE HELD TODAY WITH THE LEADERS OF ECUADOR. THIS IS A
NATION WITH A SENSE OF DESTINY. IT HAS A COHERENT AND
VIGOROUS FOREIGN POLICY. IN A WORLD IN WHICH INTER-
DEPENDENCE IS INESCAPABLE, ECUADOR HAS ACHIEVED NATIONAL
INDEPENDENCE TO AN ENVIABLE DEGREE. IT HAS CONSISTENTLY

ADVOCATED THE RULE OF LAW AND THE NEED FOR JUSTICE

AMONG NATIONS AS AMONG MEN.

ECUADOR HAS DEMONSTRATED ITS RESPECT OF THE RIGHTS OF

THE INDIVIDUAL IN ITS DOMESTIC LIFE AS WELL. EVEN IN

TIMES OF CONSTITUTIONAL STRESS AND CHANGE, FREEDOM OF THE

PRESS, OF SPEECH, AND OF MOVEMENT HAVE BEEN SAFEGUARDED.

IN TODAY'S 'ORLD, NATIONS LEAD BY THE PERSUASIVENESS

OF THEIR IDEAS AND THE SKILL OF THEIR DIPLOMACY. ECUADOR
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HAS DEMONSTRATED THESE QUALITIES IN ITS FOREIGN POLICY.

IT IS MY GOVERNMENT'S HOPE THAT WORKING TOGETHER ON THE

GREAT ISSUES IN 'HICH 'E HAVE A COMMON GOAL, THE CREATION

OF A RULE OF LAW FOR THE OCEANS AND THE REVITALIZATION OF

THE INTER-AMERICAN SYSTEM, ECUADOR AND THE UNITED STATES

CAN MAKE A MAJOR CONTRIBUTION TO THE PEACEFUL, MORE EQUIT-

ABLE INTERNATIONAL ORDER THAT OUR TWO PEOPLES SO ARDENTLY

DESIRE.

LADIES AND GENTLEMEN, I INVITE YOU TO JOIN ME IN A

TOAST, TO THE PEOPLES OF ECUADOR AND THE UNITED STATES,

THEIR FRIENDSHIP OF THE PAST TWO CENTURIES AND THEIR

FRIENDSHIP IN THE FUTURE.

END TEXT.

3. BILL ROGERS HAS NOT CLEARED THIS IN FINAL. SISCO

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 15 SEP 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: TOSEC, MINISTERIAL VISITS, SPEECHES
Control Number: n/a
Copy: SINGLE
Draft Date: 01 MAY 1976
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: saccheem
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976STATE105100
Document Source: ADS
Document Unique ID: 00
Drafter: ARA-LA/EP:RBLOOMFIELD:GFH
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: D760168-0060
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t197605109/baaaeouv.tel
Line Count: 481
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Office: ORIGIN SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 9
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: saccheem
Review Comment: n/a
Review Content Flags:
Review Date: 10 MAY 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <10 MAY 2004 by greeneet>; APPROVED <22 SEP 2004 by saccheem>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: YOUR LATIN AMERICAN TRIP: DRAFT QUITO TOAST
TAGS: OVIP, PFOR, US, EC, (KISSINGER, HENRY A)
To: SECRETARY INFO NAIROBI
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006